Land Use & Planning Committee

Agenda

Thursday, August 25, 2016
9:00 a.m. – 11:00 a.m.
La Cite Francophone – Hall Jean-Louis Dentinger
8627 rue-Marie-Gaboury (91 Street), Edmonton

Agenda Items

1. Call to Order – Mayor Tom Flynn, Chair

2. Chair Opening Remarks

3. Approval of Agenda – Mayor Tom Flynn, Chair

4. Approval of Minutes of April 28, 2016 – Mayor Tom Flynn, Chair

5. Project Updates – Mayor Tom Flynn, Chair
   5.1 2016 Regional Transportation Priorities – Neal Sarnecki, Project Manager
   5.2 Regional Energy Corridors Master Plan (verbal) – Neal Sarnecki, Project Manager

6. Regional Evaluation Framework – Mayor Tom Flynn, Chair
   6.1 Self Regulating REF process – Mayor Tom Flynn, Chair

   **Recommended Motion:** That CRB Administration prepare a recommendation respecting a Self Regulating REF process whereby municipalities review their own statutory plans for conformity with the Growth Plan and only submit those that are inconsistent for approval from the Board.

7. 2017/18 Land Use & Planning Workplan – Mayor Tom Flynn, Chair
   7.1 Work Plan Review and Approval – Neal Sarnecki, Project Manager

   **Recommended Motion:** That the Land Use & Planning Committee approve the proposed 2017/18 Land Use & Planning Workplan and that the Workplan be forwarded to the Governance, Priorities & Finance Committee for consideration in the preparation of the Board’s Business Plan and Budget.

8. Adjournment – Mayor Tom Flynn, Chair
Land Use & Planning Committee

Thursday, April 28, 2016
9:00 a.m. – 11:00 a.m.
La Cite Francophone – Hall Jean-Louis Dentinger
8627 rue-Marie Gaboury (91 Street), Edmonton

Members:
Tom Flynn, Sturgeon County (Chair)
Rod Shaigec, Parkland County (Vice Chair)
Ed Gibbons, City of Edmonton
Gale Katchur, City of Fort Saskatchewan
Dana Smith, City of Leduc (alternate)
Clay Stumph, Leduc County
Patricia Lee, Town of Bruderheim
Barry Turner, Town of Morinville
Dwight Ganske, Town of Stony Plain
Barry Rasch, Village of Thorsby (alternate)

Guests:
Nolan Crouse, Board Chair
Benjamin Ansaldo, Leduc County
Graham Beck, City of Edmonton
Gibby Davis, City of Edmonton
Paresh Dhariya, Town of Devon
Susan Evans, Sturgeon County
Stacy Fedechko, Strathcona County
Greg Hofmann, RTAC
Kari Jones, City of Leduc
Marnie Lee, Strathcona County
Craig Mahovsky, Sturgeon County
Janel Smith, City of Fort Saskatchewan

Regrets:
Amber Harris, Town of Gibbons

CRB Staff & Consultants:
Malcolm Bruce, CEO
Neal Sarnecki, Project Manager
Sharon Shuya, Project Manager
Brandt Denham, GIS Coordinator
Lisa Saskiw, Administrative Assistant

1. Call to Order

   Chair, Mayor Flynn, called the meeting to order at 9:00 a.m.

2. Chair Opening Remarks

3. Approval of Agenda

   It was by unanimous consensus that the Land Use & Planning Committee approve the agenda of April 28, 2016, as amended.
4. Approval of Minutes of December 17, 2015

Motion: That the Land Use & Planning Committee minutes of December 17, 2015 be approved as amended.
Moved by: Councillor Dwight Ganske, Town of Stony Plain
Decision: Carried unanimously

5. Alberta Transportation

Deputy Minister Greg Bass gave the Committee an overview of Alberta Transportation activities in light of the recent provincial budget and answered questions from Committee members.

6. Integrated Regional Transportation Master Plan

6.1 2016 Regional Transportation Priorities

Motion: That the Land Use & Planning Committee recommend the Capital Region Board approve the 2016 Regional Transportation Priorities Report, as amended, whereby CRB Administration is directed to separate the all encompassing priority lists into Roadway and Transit Priority Lists.
Moved by: Councillor Dana Smith, City of Leduc
Decision: Carried unanimously

7. Regional Energy Corridors Master Plan

7.1 Meeting with ADM Council for Land Use Framework

CEO Malcolm Bruce updated the Committee on a recent presentation by CRB Administration to the ADM Council regarding the importance of energy corridor planning in the Capital Region.

8. Growth Plan Update 2.0

8.1 Task Force Update

Motion: That the Land Use & Planning Committee receive the Growth Plan 2.0 update for information.
Moved by: Mayor Gale Katchur, City of Fort Saskatchewan
Decision: Carried unanimously

9. Other Business

9.1 June 23, 2016 meeting date conflicts with Northern Alberta Mayors’ & Reeves Caucus Meeting
It was by unanimous that the Land Use & Planning Committee agreed to cancel the June 23, 2016 committee meeting.

9.2 Budget Update

CEO Malcolm Bruce advised the Committee that the recent provincial budget reduced funding to the CRB by $500,000 and that the Governance, Priorities & Finance Committee recently held a special meeting to review and prepare an amendment to the 2016/17 Budget to address the shortfall which will be presented at the May 12, 2016 Board meeting.

10. Adjournment

Motion: That the Land Use & Planning Committee meeting be adjourned.
Moved by: Councillor Clay Stumph, Leduc County
Decision: Carried unanimously

Meeting adjourned at 10:38 a.m.

Next Meeting: August 25, 2016 at 9:00 a.m., La Cite Francophone – Hall Jean-Louis Dentinger

Committee Chair, Tom Flynn
July 4, 2016

His Worship Nolan Crouse
Chair, Capital Region Board
#1100 Bell Tower
10104 103 Avenue
Edmonton AB T5J 0H8

Dear Mayor Crouse:

Thank you for your letters regarding the Capital Region Board’s Prioritization of Regional Transportation Projects. I appreciate you providing a copy of the project reports, as we value our collaborative relationship with the CRB.

Through the CRB’s prioritization reports, Alberta Transportation can better appreciate the needs, opportunities, and impacts of transportation projects in the capital region, as well as how we can support transportation priorities benefitting Alberta. The CRB’s annual prioritization reports provide valuable input into our annual capital planning process for Budget 2017, and I look forward to receiving your future reports.

I am pleased to identify a number of projects the CRB has identified as high priority in the 2015 Prioritization Report that are receiving provincial support through Budget 2016 and the Capital Plan:

Priority 2: Highway 19 twinning (QEI to Highway 60)
Priority 3a: 41 Avenue SW Interchange
Priority 3b: Highway 15/37/825 Intersection Improvement
Priority 4: Highway 643 (Highway 28A to Agrium) Signalization and Intersection Upgrade
Priority 5: Highway 28 (Highway 28A to Highway 63) Upgrades
Priority 10: Highway 779 in Stony Plan Upgrades

.../2
Some of the CRB's identified transit priorities have been approved for provincial funding under the GreenTRIP program, such as regional park and rides for Fort Saskatchewan and Spruce Grove. Additionally, Budget 2016 includes $305 million for municipal transit initiatives to support regional and urban transit. An announcement on program and funding criteria is targeted for summer 2016.

If you have any further questions regarding project specifics or would like additional details on how Budget 2016 aligns with the priorities of the CRB, I encourage you to contact Mr. Michael Botros, Regional Director. Mr. Botros can be reached toll-free at 310-0000, then 780-305-2405, or at michael.botros@gov.ab.ca.

Sincerely,

[Signature]
Brian Mason
Minister

cc: Michael Botros
   Regional Director, Alberta Transportation
Self Regulating Regional Evaluation Framework (REF) Process

**Motion**

That CRB Administration prepare a recommendation respecting a Self Regulating REF process whereby municipalities review their own statutory plans for conformity with the Growth Plan and only submit those that are inconsistent for approval from the Board.

**Background**

- On March 31, 2010, the Province approved, along with the Capital Region Growth Plan, a new CRB Regulation and a Ministerial Order: Regional Evaluation Framework (REF).

- The purpose of the REF is to ensure that new municipal statutory plans and statutory plan amendments by member municipalities are consistent with the Capital Region Board Regulation and the Growth Plan.

- The REF requires member municipalities to submit new Intermunicipal Development Plans and Municipal Development Plans, and amendments thereto, for review and approval by the Board. The REF also provides criteria under which member municipalities must determine whether to submit Area Structure Plans and Area Redevelopment Plans, or amendments thereto, for review and approval by the Board.

- The REF provides that the Board must approve or reject the statutory plan or statutory plan amendment.

- The REF Ministerial Order is under the jurisdiction of the Minister, which means the CRB does not have direct authority to change the Ministerial Order. Any proposal to change the provisions of the Ministerial Order must be referred to the Minister for review and approval.

**Attachments:**

1. Regional Evaluation Framework – M.O. 270/10
MINISTERIAL ORDER NO. L:270/10

I, Hector Goudreau, Minister of Municipal Affairs, pursuant to section 21(1) of the Capital Region Board Regulation (AR 17/2010) make the following order:

1. That the Regional Evaluation Framework as attached in Schedule A is hereby established.

2. That the effective date of the Regional Evaluation Framework is March 31, 2010.

3. Ministerial Order No. L:046/10 is hereby rescinded.

Dated at Edmonton, Alberta, this 29 day of November, 2010.

Hector Goudreau
Minister of Municipal Affairs

104 Legislature Building, Edmonton, Alberta T5K 2B6 Canada Telephone 780-427-3744 Fax 780-422-9550

RO. Box 1054, 035-1 Avenue SW, Falher, Alberta T0H 1M0 Canada Telephone 780-837-3846 Fax 780-837-3849

Toll Free From All Areas 1-866-835-4988

Preceded on recycled paper
Regional Evaluation Framework (REF)

1.0 Purpose

The Capital Region Board (the “Board”) has been directed to implement the Capital Region Growth Plan subsequent to its adoption by the Government of Alberta.

The purpose of the Regional Evaluation Framework is to provide criteria to allow the board to evaluate new municipal statutory plans and statutory plan amendments to ensure consistency with the long-term regional interests identified in the Capital Region Growth Plan, and the Capital Region Board Regulation.

2.0 Definitions

In addition to the definitions contained in the Capital Region Board Regulation (the “Regulation”), words defined in the Capital Region Growth Plan shall be given the same meaning for the purposes of this Regional Evaluation Framework.

3.0 Municipality Review

3.1 A municipality must refer to the Board any proposed new Intermunicipal Development Plan, Municipal Development Plan and any proposed amendment to an Intermunicipal Development Plan or Municipal Development Plan.

3.2 A municipality must refer to the Board any other statutory plan or statutory plan amendment where:

   a) one or more of the following conditions exist:

      (i) the statutory plan or statutory plan amendment would result in the creation of one or more lots intended and/or designated to accommodate Heavy Industrial Use;

      (ii) the effect of the statutory plan or statutory plan amendment proposes a net residential density that differs from the assigned density target in the Capital Region Growth Plan for the corresponding Priority Growth Area, by 10 per cent or more;

      (iii) the effect of the statutory plan or statutory plan amendment proposes a gross residential density that differs from the assigned density target in the Capital Region Growth Plan for the corresponding Cluster Country Residential Area, by 10 per cent or more;
(iv) the plan boundaries are within 0.8 km. of a road identified in the Regional Transportation Infrastructure map of the Capital Region Growth Plan;

(v) the plan boundaries are within 1.0 km. of an approved Intermunicipal Transit route or Park and Ride facility as identified by the Capital Region Growth Plan (Figures, 8, 9, or 10 of the Capital Region Intermunicipal Transit Plan) or a Transportation Master Plan as approved by the City of Edmonton;

(vi) the plan is located outside a Priority Growth Area or Cluster Country Residential Area as identified on the Priority Growth Areas and Cluster Country Residential Areas map in the Capital Region Growth Plan, and at full build-out the plan proposes to vary the municipality's official population as stated in the most recent Alberta Municipal Affairs Official Population List by 10 per cent or more;

and

b) the statutory plan or statutory plan amendment proposes land uses that would add to, alter, interrupt or interfere with:

(i) the land-use development pattern required by the Principles and Policies or residential density targets established in the Capital Region Growth Plan; or

(ii) the distribution, expansion, and/or integrated development of regional infrastructure, and recreation, transportation and utility corridors as identified on the Regional Transportation Infrastructure, Regional Water and Wastewater Infrastructure, Regional Power Infrastructure and Regional Corridors maps in the Capital Region Growth Plan or conservation buffers as shown on the Regional Buffers Areas map of the Capital Region Growth Plan.

3.3 A municipality must refer any other statutory plan or statutory plan amendment where the plan is within 1.6 km. of the boundaries of the Alberta Industrial Heartland Area Structure plans, or the Edmonton International Airport Area Structure Plan.

3.4 Statutory plans or statutory plan amendments referred to the Capital Region Board pursuant to section 3.1, 3.2 or 3.3 must be referred to the Board after 1st reading and before 3rd reading of a bylaw or bylaws.

3.5 A statutory plan or statutory plan amendment referred by a municipality to the Board must include:

a) the proposed statutory plan or statutory plan amendment bylaw;

b) sufficient documentation to explain the statutory plan or statutory plan amendment;
c) sufficient information to ensure that the statutory plan or statutory plan amendment can be evaluated pursuant to the evaluation criteria in section 5.4 of the REF; and

d) a copy of the most recent amended plan without the proposed amendment.

4.0 Board Administration Review

4.1 Within 25 working days of the date on which the statutory plan or statutory plan amendment referral is found to be complete by the Board, the Board Administration must present to the Board a report and recommendation to either approve or reject the statutory plan or statutory plan amendment.

5.0 Board Review and Decision

5.1 At the meeting at which the Board administration report and recommendation are presented the Board must, by consensus, approve or reject the statutory plan or statutory plan amendment.

5.2 In the event that consensus is not achieved a formal vote of the Board must be conducted, in accordance with the voting and notification provisions of the Capital Region Board Regulation and the Board’s procedural bylaw.

5.3 Prior to a vote on a statutory plan or statutory plan amendment the Board must hear:
   i. from the Board administration; and
   ii. from the municipality proposing the statutory plan or statutory plan amendment.

5.4 When evaluating a statutory plan or statutory plan amendment under this section, the Board must consider:

   a) Compatibility of the development with the objectives of the Capital Region Growth Plan as set out in Section 11 of the Regulation;

   b) Whether approval and full implementation of the statutory plan or statutory plan amendment would result in development that is consistent with all of the following:

      (i) The Land Use Principles and Policies of the Capital Region Growth Plan including the provisions for:
         i. Buffer areas as shown on the Regional Buffers Area Map in the Capital Region Growth Plan;
         ii. Priority Growth Areas as shown on the Priority Growth Areas and Cluster Country Residential Areas map in the Capital Region Growth Plan;
         iii. Cluster Country Residential Areas as shown on the Priority Growth Areas and Cluster Country Residential Areas map in the Capital Region Growth Plan;
         iv. Density targets as outlined in Capital Region Growth Plan; and
         v. Outside Priority Growth Areas.
(ii) The regional population and employment forecasts in the Capital Region Growth Plan.

(iii) The regional transportation network as shown in the Regional Transportation Infrastructure map in the Capital Region Growth Plan.

(iv) The Intermunicipal Transit Network Plan of the Capital Region Growth Plan (Figures, 8, 9, or 10 of the Capital Region Intermunicipal Network Transit Plan), and a Transportation Master Plan as approved by the City of Edmonton.

(v) The regional infrastructure, and recreation, transportation and utility corridors as identified on the Regional Transportation Infrastructure, Regional Water and Wastewater Infrastructure, Regional Power Infrastructure, and Regional Corridors maps of the Capital Region Growth Plan.

(vi) The boundaries and policies of Alberta's Industrial Heartland Area Structure plans and the Edmonton International Airport Area Structure Plan.
2017/18 Land Use & Planning Workplan

**Recommended Motion**

*That the Land Use & Planning Committee approve the proposed 2017/18 Land Use & Planning Workplan and that the Workplan be forwarded to the Governance, Priorities & Finance Committee for consideration in the preparation of the Board’s Budget.*

**Background**


**Attachments:**

1. Proposed 2017/18 Land Use & Planning Workplan
## Proposed 2017/18 Land Use & Planning Work Plan

### Budget Requests

<table>
<thead>
<tr>
<th># in Priority</th>
<th>Project</th>
<th>Description</th>
<th>Approx. Start</th>
<th>Rationale for project</th>
<th>Proposed Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>LUP-2017/18-1</td>
<td>Recreation/Open Space/Wildlife Corridors Study</td>
<td>Review the definitions in the Growth Plan; inventory existing corridors; develop framework for future regional master plan; and identify criteria for prioritizing missing linkages.</td>
<td>April 2017</td>
<td>Identified as future work in the December 2009 Addendum of the Growth Plan.</td>
<td>$200,000</td>
</tr>
<tr>
<td>LUP-2017/18-2</td>
<td>Sustainable Development Index – Target Setting</td>
<td>Develop an index to understand the effectiveness of the implementation of the GP through achievement of targets.</td>
<td>April 2017</td>
<td>Building upon the baseline measures established in GP 2.0, develop targets to strive for and measure our progress towards a sustainable region.</td>
<td>$50,000</td>
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</table>

| Total: | $250,000 |

### Committee Oversight

<table>
<thead>
<tr>
<th>Project #</th>
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<th>Approx. Start</th>
<th>Rationale for project</th>
<th>Proposed Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>OPR-2017/18-3</td>
<td>2018 Regional Transportation Priorities</td>
<td>Review and update of Regional Transportation priorities of the Board.</td>
<td>January 2018</td>
<td>Annual review of the transportation priorities will ensure that the list reflects, and is responsive to, changing circumstances in the Capital Region.</td>
<td>In house</td>
</tr>
</tbody>
</table>